

1 occasions be tempted to adopt legislation. You will be  
2 wise to guard against this natural temptation by the  
3 judicious and conscientious exercise of that statesmanship  
4 to which I have referred. You will need will power.

5 The State Constitution is an organic document,  
6 a basis for government. It should not be a series of  
7 legislative enactments.

8 If you put too much legislation into the  
9 Constitution, the end result will be frustration. When  
10 legislation is permitted to be put into a Constitution, it  
11 frequently shackles one branch of the government or  
12 another branch of the government.

13 To quote one authority, the more precise and  
14 elaborate the provisions of the Constitution, the greater  
15 are the obstacles to the reform of abuses. Litigation  
16 thrives on constitutional verbosity.

17 There is a way out of the dilemma. I suspect  
18 from what I have heard today here in Annapolis that you  
19 have already wisely chosen that way. That is, when in  
20 your judgment a proposal is legislative in character,  
21 that there be a presentment to the Governor with the